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## **SPECIAL REPORT:** **Homeland Security Appropriations for FY 2004 (Senate Version), California Implications -- *August 14, 2003***

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On July 24, 2003, the Senate passed H.R. 2555, a \$29.4 billion Appropriations bill for FY 2004 for the Department of Homeland Security, by a vote of 93-1. The report is S.Rpt. 108-86. Previously, by a vote of 29 to 0, the Senate Appropriations Committee marked up and passed their version of the bill on July 10, 2003. (By a vote of 425 to 2 on June 24, 2003, the House of Representatives passed a House version of the bill, after it was approved by the House Appropriations Committee on June 17, 2003. The House Committee report accompanying the bill is H.Rpt. 108-69.)

The following represents a quick analysis of the bill from a California perspective as prepared by the California Institute. We apologize for any errors or omissions in our discussion of these documents, and would appreciate any input/feedback/corrections. The ordering of items generally reflects their presence in the bill and does not mean to imply any relative importance.

This appropriations analysis is available on the California Institute web site at <http://www.calinst.org/pubs/hs04s.htm> , and a printable version in Adobe Acrobat ("pdf") format is available at <http://www.calinst.org/pubs/hs04s.pdf>. An analysis of the House version of the FY 2004 funding bill is available at <http://www.calinst.org/pubs/hs04h.htm> , and a pdf format version is available at <http://www.calinst.org/pubs/hs04h.pdf> .

### **FY 2004 SENATE APPROPRIATIONS FOR THE DEPARTMENT OF HOMELAND SECURITY**

On July 24, the Senate passed its version of the FY2004 Appropriations for the Department of Homeland Security, H.R. 2555, by a vote of 93-1. The Report is S.Rpt. 108-86. The total funding of \$29.326 billion is \$1 billion over the President's budget request, excluding funding for biodefense countermeasures.

The following represents a quick analysis of the bill from a California perspective as prepared by the California Institute. We apologize for any errors or omissions in our discussion of these documents, and would appreciate any input/feedback on how to make improving corrections. The ordering of items generally reflects their presence in the bill and does not mean to imply any relative importance.

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A printable version in Adobe Acrobat ("pdf") format is also available at

### **CITIZENSHIP AND IMMIGRATION SERVICES**

The Committee recommends \$229,377,000 for activities of the Bureau of Citizenship and Immigration Services [BCIS] for fiscal year 2004.

### **BORDER AND TRANSPORTATION SECURITY**

#### **United States Visitor and Immigrant Status Indicator Technology (US VISIT)**

The bill provides \$380 million to track the entry and exit of all non-immigrant travelers.

### **CUSTOMS AND BORDER PROTECTION**

The Committee recommends total resources of \$5,745,485,000, including direct appropriations of \$4,900,485,000, and estimated offsetting collections of \$845,000,000.

**Container Security Initiative** - Included in the amount recommended by the Committee is an increase of \$61,754,000, as requested, for expansion of the Container Security Initiative.

**Construction** - The Committee recommends \$90,363,000 for construction activities of the Bureau of Customs and Border Protection. The Report states that the Committee is aware of the need to address infrastructure at the Nation's land ports-of-entry, and it supports the implementation of the United States-Mexico Border Partnership Action Plan. The plan calls for relief of bottlenecks by developing a prioritized list of infrastructure projects and taking action to relieve them, and conducting vulnerability assessments of trans-border infrastructure and communications and transportation networks to identify and take required protective measures.

### **BUREAU OF IMMIGRATION AND CUSTOMS ENFORCEMENT**

The Committee recommends total resources of \$3,161,277,000, including direct appropriations of \$2,464,066,000, estimated offsetting collections of \$273,000,000, and a transfer of \$424,211,000.

### **TRANSPORTATION SECURITY ADMINISTRATION**

The Committee recommends total appropriations of \$5,395,900,000 for activities of the Transportation Security Administration. Included in that funding, is \$170,000,000 for State and local reimbursement agreements for local law enforcement officers.

#### **Maritime and Land Security**

The Committee recommends \$150,000,000 for port security grants, and \$30,000,000 for Operation Safe Commerce to improve security for the movement of cargo through the supply chain and to expand this initiative and its learned efficiencies to other ports. In addition, the bill provides \$10,000,000 for intercity bus security grants for the improvement of ticket identification, the installation of driver shields, the enhancement of emergency communications, and further implementation of passenger screening.

### **U.S. COAST GUARD**

The Committee recommends a total program level of \$6,886,000,000 for the activities of the Coast Guard for fiscal year 2004.

## **OFFICE OF DOMESTIC PREPAREDNESS - FIRST RESPONDERS**

The Committee recommends a total of \$3,638,000,000 for the Office for Domestic preparedness [ODP], including \$2,888,000,000 for State and Local Programs and \$750,000,000 for Firefighter Assistance Grants. Included in that funding is the following:

### **State and Local Grants**

The Committee Report states that it provides “\$1,750,000,000 for a formula grant program to be allocated on a per capita basis to the States subject to section 1014 of Public Law 107–56. Funds shall be disbursed within 60 days after enactment of this Act. Not less than 80 percent of funding provided to each State shall be obligated to local governments.” (In reality, only 60 percent of the funds are allocated on a per capita basis – 40 percent of the funds are divided equally among states, regardless of size. Thus, although California houses more than 12 percent of the nation’s population, the state received less than 8 percent of ODP state and local grant funds allocated by this formula.)

In addition, \$500 million is provided for State and local law enforcement terrorism prevention grants;

- \$750 million for high-threat urban area discretionary grants; and,
- \$750 million for firefighter assistance grants.

## **EMERGENCY PREPAREDNESS AND RESPONSE**

The Committee recommends \$826,801,000 for emergency preparedness and response operating expenses. The Committee provides \$163,000,000 to support activities related to Preparedness, Mitigation, Response and Recovery, including response and recovery, fire prevention and training, mitigation programs, and preparedness.

A separate appropriation of \$165,000,000 is recommended for Emergency Management Performance Grants under Emergency Preparedness and Response.

## **DISASTER RELIEF**

The Committee recommends \$1,956,000,000 for Disaster Relief.

The Committee Report states that: “The Committee believes the post-disaster hazard mitigation program . . . has been very successful and will continue to be a valuable tool in the disaster relief process. The Committee has also continued funding for the national pre-disaster mitigation fund, believing that a balance in pre- and post-disaster mitigation funds allows for greater flexibility in emergency management at the local level.” The Committee recommends \$150,000,000 for the National Pre-Disaster Mitigation Fund.

### **Disaster Relief Direct Loan Program Account**

The Committee recommends \$557,000 for the disaster assistance direct loan program account.

### **Emergency Management Performance Grants**

The Committee recommends \$165,000,000 for Emergency Management Performance Grants.